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New Jersey Schools Insurance Group

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Board of Trustees Meeting of November 16, 2016

Action Item

Special Report - Pricing Study

Each year NJSIG's actuary, Towers Watson, evaluates the pricing for the Group's risk retentions as of September 30th. That date is used for this pricing study because the resulting pricing indications are available for budget development by the Group's members.

Tower Watson's attached report (NJSIG Rate Review 16_17 draft) indicates the rates the Group should charge its members for the retained risk in each major coverage central estimate. (see page 11) The coverage extended above the Group's retained risk is reinsured. This limits the Group's potential payout on each claim to the retained portion. **We will address the price of reinsurance at the March meeting.**

In WC (Workers' Compensation) the Group retains \$1,000,000 of risk for each occurrence. Similarly the Group retains \$500,000 for each GL (General Liability) and AL (Auto Liability) occurrence (claim). The Group retains \$1,000,000 of risk for each property occurrence (claim) and retains the entire APD (Auto Physical Damage) line of coverage. E&O (Errors and Omissions) is entirely reinsured.

The Towers Watson central estimate on page 7 indicates an overall rate decrease of 3.7%, excluding E&O, for the 2017 - 2018 policy year.

Utilizing indications below the central estimate will reduce the rate and thus reduce the costs to the members. Utilizing indications above the central estimate would increase the rate and thus increase costs to the members. See page 7 to see the effect of choosing the indicated rates at the low reasonable or high reasonable levels. You can see that choosing the rate indications at the low reasonable level would offer the Group's members a rate decrease of 6.5%. At the high reasonable level the Group's members would see a rate increase of 1.1% excluding the fully insured E&O line of coverage.

Selecting the low reasonable level would increase the probability that we would not collect enough money to cover the Group's expenses and thus have a fund year deficit. This would require using the Group's surplus funds to balance the financials for the year. Selecting the high reasonable level results in higher rates for members and a greater chance of having collected too much money. In today's school budget environment choosing at the higher reasonable level should be reserved to those times when the Group's financial viability requires this decision.



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Consistent with past practices, individual lines of coverage with dramatic indicated rate changes are averaged to smooth the extent of annual fluctuations. For example, 10% indicated rate increase for GL is averaged with the 26.3% rate decrease for AL, the 11.6% increase for APD and the 20.6% decrease for property to yield a combined rate decrease of 14%.

Member rates for retained losses will increase 0.6% on average for WC. The loss history of the membership of each sub fund is used to establish the WC rates for each sub fund. The non-sub fund (NJSIG) members are evaluated together as their own group. Thus there is a range of WC rate changes based on the loss history of the group of districts being evaluated.

My recommendation is to reduce the combined GL, AL, APD and property rates for retained risk by 10% and keep WC rates the same for 2017-18.

The rate change for E&O coverage will be determined by the results of the renewal renegotiation of the E&O policy, which is materially influenced by the actual loss experience up to the date of the renewal negotiations.

GASB 68 balance sheet charges remain unpredictable, with the State providing an allocation number late in the fiscal year. The number was \$3.7 million. Because of the uncertainty surrounding GASB 68 I recommend withholding a small portion of the indicated rate reduction for retained risk.

Recommended Resolution: Approve a 10% rate decrease for GL, AL, APD and property lines of coverage, and a 0% increase in the WC line of coverage for the retained risk pricing component. The result is an overall average rate decrease of 4% for the Members. Foregoing a portion of the indicated rate decrease for the GL, AL, APD and property and WC lines represents \$410,000 of revenue in excess of expected retained risk costs.

William Mayo

William M. Mayo, Executive Director

New Jersey Schools Insurance Group

**Rate Review for the July 1,
2017-2018 Policy Year**

November 9, 2016

DRAFT

November 9, 2016

Mr. William M. Mayo, CPCU, ARM
Executive Director
New Jersey Schools Insurance Group
6000 Midlantic Drive
Suite 300 North
Mount Laurel, NJ 08054

Dear Bill:

Attached is our rate level review for the July 1, 2017-2018 policy year using data evaluated as of September 30, 2016.

This draft report is intended for discussion purposes only, and should not be relied upon by NJSIG or referenced or distributed to third parties without Willis Towers Watson's express written consent. We look forward to the opportunity to discuss our analysis and findings with you and will issue a final report shortly thereafter, which will replace this draft.

Attention is called to the section of the report entitled *Distribution*, which sets out the limits on distribution of the report.

This report contains workpapers, trade secrets, and confidential information of both NJSIG and Willis Towers Watson, and as such, it is not intended to be subject to disclosure requirements under any Freedom of Information Act or similar laws.

The authors of this report are members of the American Academy of Actuaries and meet its qualification standards to render the actuarial opinion contained herein.

We have enjoyed working with you in the preparation of this report. Please call if you have any questions.

Sincerely,

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Purpose and Scope

Willis Towers Watson was retained by the New Jersey Schools Insurance Group (NJSIG) to perform a rate level review for the July 1, 2017 through June 30, 2018 policy year (2017-2018 policy year). Willis Towers Watson was also asked to produce deductible rating factors for the 2017-2018 policy year.

This report was prepared for the internal use of NJSIG management to present our findings with respect to this analysis. It is our understanding that NJSIG management will consider the findings of this report for the purposes of establishing rate levels and for internal management reporting.

Our report is not intended or necessarily suitable for any other purposes.

The exhibits and appendices attached in support of our conclusions are an integral part of this report. These sections have been prepared so that our actuarial assumptions and judgments are documented. Judgments about the analysis and findings presented in this report should be made only after considering the report in its entirety. Our projections are predicated on a number of assumptions as to future conditions and events. These assumptions are documented in subsequent sections of this report, and should be understood in order to place the actuarial estimates in their appropriate context. In addition, the projections are subject to a number of reliances and limitations, as described in subsequent sections of this report.

We are available to answer any questions that may arise regarding this report. We assume that the user of this report will seek such explanation on any matter in question.

In this report, we develop estimates of NJSIG's 2017-2018 rate indications on several bases representing various intended measures. These include an actuarial central estimate, as well as estimates above and below this actuarial central estimate. We also develop deductible factors on an actuarial central estimate basis. These estimates were arrived at through evaluation of the results of various actuarial methods and models applied to NJSIG's experience. As such, the derivation of these estimates does not reflect extreme events which are believed to have a remote possibility of occurring.

The scope does not include quantification of the uncertainty in our estimates. However, our report includes commentary on this uncertainty, to assist in understanding the financial implications of our results.

Our analysis was based on data evaluated as of September 30, 2016. Additional information was provided through November 7, 2016. No account whatsoever has been taken in the projections of developments or data received subsequent to November 7, 2016.

As requested by NJSIG, our analysis included the following coverages:

- Workers Compensation
- General Liability

- Auto Liability
- Auto Physical Damage
- Errors and Omissions
- Property

We have included data only for those members who were part of the program from October 1, 2015 through September 30, 2016. We also excluded a portion of claims due to asbestos losses. NJSIG has indicated that the property coverage document has been modified to exclude asbestos abatement losses and as such these losses would no longer represent a future exposure to NJSIG.

Our analysis was performed on data net of subrogation and other such recoveries. We have assumed that all of NJSIG's future subrogation and other recoveries will be valid and collectible. In addition, we have not reduced our projected premiums for anticipated investment income.

Throughout this report, the term loss without modification, includes loss and allocated loss adjustment expense (ALAE), but does not include unallocated loss adjustment expense (ULAE).

Material Assumptions

The findings in this report are materially influenced by certain assumptions related to the 2017-2018 expenses and exposure levels selected by NJSIG. NJSIG provided forecasted expenses based on knowledge of its operational costs and exposure levels based on expected changes in its book of business. Evaluating the reasonableness of these assumptions is outside the scope of this assignment.

Distribution

Our report is delivered under the following terms and conditions:

- This report is provided to NJSIG solely for the intended purpose, and may not be referenced or distributed to any other party without our prior written consent
- This report has been prepared for use by persons technically competent in the areas covered and with the necessary background information
- Draft versions of this report must not be relied upon by any person for any purpose
- A copy of this report may be shared with your auditors solely in the context of their performing regular audit activities
- You shall not refer to us or include any portion of this report in any shareholder communication or in any offering materials or fairness opinion provided by your professional advisors prepared in connection with the public offering or private placement of any security
- This report may be shared with your affiliates, provided that you ensure that each such affiliate complies with the terms above and the applicable statement of work as if it were a party to them, and you remain responsible for such compliance

In addition, we understand that NJSIG may wish to provide copies of this report to its broker and current or prospective reinsurers or excess insurers and the New Jersey Department of Banking and Insurance (the Recipients). Permission is hereby granted for such distribution on the conditions that:

- Each Recipient agrees not to reference or distribute the report to any other party
- Each Recipient recognizes that the furnishing of this report is not a substitute for its own due diligence and agrees to place no reliance on this report or the data contained herein that would result in the creation of any duty or liability by Willis Towers Watson to such party
- Each Recipient understands that such RECIPIENT IS DEEMED TO HAVE ACCEPTED THESE TERMS AND CONDITIONS by retaining a copy of this report

We accept no responsibility for any consequences arising from any third party relying on this report. If we agree to provide this report to a third party, you are responsible for ensuring that the report is provided in its entirety, that the third party is made aware of the fact that they are not entitled to rely upon it, and that they may not distribute the report to any other party.

This report contains workpapers, trade secrets, and confidential information of both NJSIG and Willis Towers Watson. Because of the nature of the material contained in the report, it is not intended to be subject to disclosure requirements under any Freedom of Information Act or similar laws.

Background

Overview

In 1983, the New Jersey school districts joined to create a workers compensation partnership under the sponsorship of the New Jersey School Boards Association. Since that time membership has expanded and loss exposures covered by the Group have increased. Beginning in 2014, the Group changed its name to the New Jersey Schools Insurance Group. NJSIG is governed by a Board of Trustees, comprised of superintendents, school board members and business administrators from member districts.

The NJSIG retains a portion of the following exposures:

- Workers Compensation (WC)
- General Liability (GL)
- Auto Liability (AL)
- Auto Physical Damage (APD)
- Errors and Omissions (7/1/02 through 6/30/08 only) (E&O)
- Property

We note that for E&O, APD and property, coverage is over a member deductible.

All claims are self-administered by NJSIG, except for E&O claims beginning July 1, 2015. Effective with the 2015-2016 policy year, Summit Claim Services, LLC handles all E&O claims.

Changes in Operations and Business Environment

In September 2009, the Group implemented changes in the case reserving methodology for the Workers Compensation line of business. Specifically, the Group made an effort to increase case reserve adequacy earlier in the life of a claim for the purpose of developing more accurate experience modification factors.

During the end of 2010 and the first six months of 2011, the Group made additional changes to the case reserving staff including the reassignment of claims. Indications suggest these changes have resulted in significant case reserve strengthening on the Workers Compensation line of business. The changes in reserving approach for this coverage impact the reporting pattern and the development of ultimate losses.

In light of these changes, we have added a development and a Bornhuetter-Ferguson projection method based on reported losses adjusted for case reserve adequacy. These projections and triangles are displayed in Section WC, Exhibit 5 of the June 30, 2016 analysis. Further, we have placed additional weight on the paid loss development techniques and the frequency/severity method, which are less impacted by these changes.

In addition, the E&O claims handling has been moved to a third party administrator (Summit Claim Services LLC) effective July 1, 2015. Changes in claims handling could have a significant impact on payment and reporting development patterns. We made no explicit adjustments to our analysis to account for this change, given its recent implementation. However, we did make implicit adjustments to react to what appears to be a greater level of claims reporting, along with a potential increase in case reserve adequacy.

These recent changes in operations introduce additional uncertainty in the loss estimates for the WC and E&O coverages.

Terminology

Accident Year: Includes all claims that occurred during the "accident period", e.g., accident year July 1, 2016 through June 30, 2017 would include all claims occurring during that period, regardless of when they were reported.

Allocated Loss Adjustment Expense (ALAE): ALAE refers to defense, litigation and medical cost containment expenses, whether internal or external (e.g., attorney fees for defense, cost of engaging experts, etc.).

Case Reserves: The estimate of unpaid loss (or loss and ALAE) amounts established for unpaid claims that have been reported to NJSIG. Case reserves are established on an individual claim basis.

Earned Premium: The pro rata portion of written premium that represents the earned portion of the insurance contract as of a given point in time.

Exposure: The units in which the insurer's exposure to loss are measured. In NJSIG's case, exposures are defined as payroll, average daily attendance, number of vehicles or total insured value.

Frequency: Claims per unit of exposure.

IBNR: IBNR stands for claims Incurred But Not Reported. In this report, we have used the term in its broader, more general sense, to represent development on outstanding case reserves (also referred to as supplemental or IBNER – Incurred But Not Enough Reported) and unreported claims (also referred to as "pure" IBNR or IBNYR – Incurred But Not Yet Reported).

Loss Adjustment Expense (LAE): The term LAE includes both allocated and unallocated loss adjustment expense. See definition of unallocated loss adjustment expense below.

Loss Development Factors: Factors used to project losses and/or ALAE to their ultimate value. These factors adjust actual losses to include IBNR and case reserve adequacy, or total unpaid amounts, to produce an estimate of total or ultimate loss (and/or ALAE).

Loss Reserves: A liability item on the entity's balance sheet to provide for unpaid claims. It consists of two components – case reserves and IBNR reserves.

Paid Loss: The amount of money that has been paid by the entity on behalf of insureds to cover claims of the insured.

Pure Premium: Loss (or loss and ALAE) per unit of exposure.

Reported Loss: The total of paid loss and case reserves for known claims.

Report Year: Includes all claims reported during the report period that occurred subsequent to the retroactive date of the coverage, e.g., report year July 1, 2016 through June 30, 2017 with a retroactive date of July 1, 2016 would include all claims arising from accident year 2016-2017 that were reported in 2016-2017.

Severity: Average loss per claim.

Unallocated Loss Adjustment Expense (ULAE): Those loss adjustment expenses not included within ALAE (e.g., fees of adjusters, attorney fees incurred in the determination of coverage, etc.).

Written Premium: The total premium that is charged for policies with effective dates during the accounting period.

Findings

Based on our analysis of NJSIG's experience at September 30, 2016 and subject to the considerations set forth in the *Reliances and Limitations* section, we have developed the following rate level indications.

Indicated Rate Level Changes for 2017-2018

The indicated results of our rate level review are summarized on Summary Exhibit 1 and in the table below based on the indicated costs for the 2017-2018 year divided by the estimated premium for the 2017-2018 year using 2016-2017 rates, experience modification factors and member rating adjustments and 2017-2018 estimated exposures.

2017-2018 INDICATED PREMIUM AND RATE CHANGES

	Central Estimate		Low Reasonable		High Reasonable	
	Premium (\$000s)	Rate Change	Premium (\$000s)	Rate Change	Premium (\$000s)	Rate Change
WC at Statutory	\$67,096	+0.6%	\$65,761	-1.4%	\$69,431	+4.1%
GL at \$500,000	7,276	-10.0%	6,766	-16.3%	7,862	-2.7%
AL at \$500,000	3,761	-26.3%	3,477	-31.9%	4,216	-17.4%
APD	767	+11.6%	750	+9.1%	807	+17.4%
E&O at Policy Limits	17,512	+11.5%	16,763	+6.7%	18,759	+19.4%
Property at \$1 Million	6,116	-20.6%	5,776	-25.0%	6,908	-10.3%
Total	\$102,528	-1.4%	\$99,295	-4.5%	\$107,983	+3.8%
Total Excl. E&O	\$85,016	-3.7%	\$82,531	-6.5%	\$89,225	+1.1%

Comparison to Prior Analysis

Details of the effect of rating components underlying the central estimate rate level indications are summarized in the following table.

INDICATED 2017-2018 RATE LEVEL CHANGE BY COMPONENT – CENTRAL ESTIMATE

	<u>WC</u>	<u>GL</u>	<u>AL</u>	<u>APD</u>	<u>Property</u>
<u>Prior Analysis</u>					
Prior Indication	+7.8%	+4.3%	-23.3%	+20.8%	-4.9%
Annual Loss Trend	0.0%	+2.5%	+2.3%	+1.5%	+0.4%
Impact of 2016-17 Rate Change	-7.0%	0.0%	0.0%	0.0%	0.0%
Preliminary Indication	+0.2%	+7.0%	-21.6%	+22.7%	-4.5%
<u>Updated Analysis</u>					
Experience Change	-5.3%	-11.8%	-2.1%	-5.1%	-8.2%
Change in Trend	0.0%	-6.0%	0.0%	0.0%	0.0%
Change in Expenses	+0.1%	-0.4%	-0.6%	-0.6%	-0.4%
Change in e-mod/individ mod	+5.9%	+1.9%	-3.5%	-3.6%	-9.1%
Current Indication	+0.6%	-10.0%	-26.3%	+11.6%	-20.6%

The most significant observations regarding the analysis are detailed below:

Workers Compensation – The prior rate indication is +7.8%. We expected no inflationary cost impact on losses, reflecting offsetting frequency and severity trends. The average implemented rate increase for the 2016-2017 policy year mostly offsets the prior indication resulting in a preliminary indication of +0.2%. Our current analysis indicates favorable loss experience, which was slightly offset by shifts in experience modification factors and underwriting credits and a minor increase in expenses. Combining these effects results in an indicated rate change of +0.6%.

General Liability – The prior rate indication is +4.3%. We would expect the rate indication to increase for inflationary costs by +2.5%, implying a preliminary rate indication of +7.0%. The rate indication decreases due to favorable loss experience in the last twelve months and a reduction in trend, impacts of -11.8% and -6.0% respectively. Expenses reduced slightly (-0.4% impact), while the change in experience and individual modification factors creates an increase of 1.9%. The overall rate indication as of September 30, 2016 is -10.0%.

Auto Liability – The preliminary rate indication implies a rate decrease of 21.6% based on the prior indication of -23.3% and an expected trend impact of +2.3%. Favorable loss experience in the last

twelve months (-2.1%), combined with decreases in expenses (-0.6%) and changes in experience and individual modification factors (-3.5%) result in the current indication of -26.3%.

Auto Physical Damage – For the 2016-17 coverage year, the rate indication was +20.8%. This combined with a loss trend of +1.5% results in a preliminary indication of +22.7%. The overall indication for the 2017-2018 year is +11.6%, reflecting favorable loss experience (-5.1%), lower expenses (-0.6%) and individual premium modification (-3.6%).

Property – The preliminary indication is a decrease of 4.5%. Historical experience and individual rating for property improved by approximately 8.2% and 9.1%, respectively. There was no change in the trend assumption and a slight decrease in expenses (-0.4%). The combined effect is a rate indication of -20.6%.

Errors & Omissions – The change in the structure of the E&O program limits our ability to provide a detailed year over year rate comparison. The significant increase in premium associated with the structural changes in the program is the primary driver to the rate indication of +48.9% last year reducing to +11.5% in our current analysis.

Key assumptions regarding premium and cost levels are as follows:

Expenses (other than workers compensation specific items) – Expenses decreased \$318,000 or 2.5% from our prior analysis. Expenses are distributed proportionally by coverage based on a combination of gross and net premium volume and management's assessment of the operational costs associated with each coverage. We have offset operating expenses by the premium retained by NJSIG for the "pass-through" coverages (e.g., builders risk, boiler and machinery, excess liability, etc.). In addition, expenses were reduced by premium collected for E&O coverage that was not ceded to reinsurers, totalling \$0.1 million.

Sub Fund Administration Fee – The sub fund administration fees were provided by NJSIG and are determined by the sub fund agreements/contracts. The fees are allocated to the workers compensation coverage only.

Experience Modification Factors – The average experience modification factors for workers compensation for all members and for the sub funds were calculated based on the 2017-2018 experience modification factors and member premiums supplied by NJSIG. We understand that NJSIG derived the experience modification factors using the New Jersey Compensation Rating and Inspection Bureau (NJCRIB) approved plan effective January 1, 2016.

The average experience modification factors for general liability and auto liability were selected judgmentally based on the 2017-2018 charged experience modification factors and the achievement of a balanced plan (i.e., an overall modification factor of 1.00).

Individual Rating Adjustment – NJSIG adjusts individual risk premiums by coverage based on underwriting judgment regarding member risk characteristics. The total adjustment across all coverages is approximately \$0.9 million or less than 0.85% of the estimated 2017-2018 premium. By coverage, APD has a net debit while all other lines have net credits.

Exposures – Estimated 2017-2018 exposures are assumed to increase 3.0% over the 2016-2017 levels for WC while we assume no exposure growth for all other coverages.

Trends – Annual loss trends by coverage are detailed in the *Analysis* section.

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Indicated Premiums and Rate Level Changes for Workers Compensation Sub Funds

Details of our analysis of the indicated rates for the workers compensation sub funds and for the remaining unassigned insureds (referred to as NJSIG) for the 2017-2018 policy year can be found in the Summary section. Indicated deviations from the NJCRIB rates effective January 1, 2017 are shown on Exhibit 3 of the Summary and the implied rate changes from 2016-2017 levels are shown in Summary, Exhibit 2. The indicated premiums and rate changes for the 2017-2018 policy year are summarized below.

2017-2018 SUB FUND PREMIUMS AND RATE CHANGES

	Indicated – Central Estimate		Indicated – Low Reasonable		Indicated – High Reasonable	
	Premium (\$000s)	Rate Change	Premium (\$000s)	Rate Change	Premium (\$000s)	Rate Change
BACCEIC	\$5,980	-4.7%	\$5,862	-6.5%	\$6,161	-1.8%
MOCSSIF	10,706	+3.3%	10,501	+1.3%	11,175	+7.9%
ERIC NORTH	19,359	-3.0%	18,923	-5.1%	19,894	-0.3%
NJEIF	10,735	+0.9%	10,536	-1.0%	11,134	+4.6%
ERIC SOUTH	7,381	+10.8%	7,240	+8.7%	7,644	+14.8%
ERIC WEST	7,680	-0.1%	7,524	-2.1%	8,009	+4.2%
CAIP	2,624	+0.5%	2,569	-1.6%	2,725	+4.3%
NJSIG	2,632	+4.5%	2,605	+3.4%	2,689	+6.7%
TOTAL	\$67,096	+0.6%	\$65,761	-1.4%	\$69,431	+4.1%

Consistent with our prior analysis, the indications were produced at a \$1 million limit and use the average experience modification factor for all insureds, which gives more weight for favorable experience. The workers compensation sub fund expenses are generally allocated based on the total payroll for each group. The only expense item which is sub fund specific is the sub fund administration fees as provided by NJSIG.

We also produce results for each sub fund based on the sub fund's average experience modification factor. Details can be found in Appendix 3.

Details of the effect of rating components underlying the sub fund central estimate rate level indications are summarized in the following table.

INDICATED 2017-2018 SUB FUND RATE LEVEL CHANGE BY COMPONENT – CENTRAL ESTIMATE								
Prior Analysis	BACCEIC	MOCSSIF	ERIC N	NJEIF	ERIC S	ERIC W	CAIP	NJSIG
Prior Indication	+14.0%	+4.5%	+8.6%	+6.4%	+7.5%	+9.8%	+7.6%	+1.3%
Annual Loss Trend	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Impact of 2016-17 rate change	-10.8%	-4.4%	-8.1%	-6.2%	-5.2%	-9.0%	-7.1%	-1.3%
Preliminary Indication	+1.7%	0.0%	-0.3%	-0.2%	+1.8%	-0.1%	0.0%	0.0%
<u>Updated Analysis</u>								
Experience Change	-11.4%	-1.6%	-9.6%	-3.0%	+0.8%	-4.3%	-0.4%	+0.5%
Change in Trend	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Change in Expenses	+0.4%	+0.6%	+0.1%	-0.2%	-0.3%	+0.2%	-0.7%	-0.4%
Exper / Individ Mod	+5.4%	+4.4%	+7.5%	+4.4%	+7.6%	+4.4%	+1.7%	+4.4%
Current Indication	-4.7%	+3.3%	-3.0%	+0.9%	+10.8%	-0.1%	+0.5%	+4.5%

The primary drivers for changes in sub fund rate level indications from our prior analysis to the current analysis are experience and individual modification factors. ERIC South and NJSIG sub funds experienced slightly unfavorable loss experience while all other sub funds showed improvement in loss experience.

Indicated Deductible Factors for the 2017-2018 Policy Year

Appendix 2 details the estimated deductible factors for the 2017-2018 policy year for each coverage. Observations by coverage are as follows; note that our commentary assumes no change in member deductible, which may not prove accurate, particularly if there are significant changes in the level of credits offered.

- For WC and APD, NJSIG does not currently offer deductibles. We have provided indicated deductible rating factors at limits similar to other coverages.
- The selected deductible factors for GL indicate that the current rates provide more discount to members than the data suggests. For example, at a \$5,000 deductible the current rate would be reduced by 10% (1.000 – 0.900). The selected factor indicates that the credit should be 7.4% (1.000 – 0.926). If NJSIG implements the selected factors found in Item (14) of Appendix 2, Exhibit 1, Sheet 2, member premium would increase if there is no offset made to the base rate.
- The selected deductible factors for AL at all levels are similar to the current factors. There would likely be minimal change in the premium collected if the selected factors were implemented.
- For E&O, the base rate deductible is \$5,000. The difference in the selected and current factors for deductibles above \$5,000 is significant. The current factors provide more premium credit to members than the selected factors indicate. The selected deductible factors, if implemented, would increase the premium (if no offset to base rate).
- The current property factors are giving more premium credit than is indicated by the selected deductible factors below \$15,000. The deductible factors at the higher levels provide less credit than the selected factors. Implementation of the selected factors, with no base rate change, would likely increase total premium collected.

Some of the key assumptions in deriving these factors include:

- The deductible will be applied against loss only for each and every claim.
- These factors are applied to the primary premium derived from the base rates and exposures. Primary premium is defined as premium for coverage limited to \$500,000 for AL and GL, limited to \$1 million for property, limited to policy limits for E&O and at statutory limits for workers compensation.

Analysis

For each coverage reviewed, our analysis consisted of the steps outlined below.

Initial Expected Losses

The selected initial expected losses (IELs) in the Bornhuetter-Ferguson (B-F) projection methods for the coverage analysis are based on the results of the June 30, 2016 liability analysis dated October 6, 2016, adjusted to reflect the current membership. For 2009-2010 and subsequent, the IELs for E&O are based on the frequency/severity method in Section EO, Exhibit 3, Sheet 1. This method is described in the *Description of Projection Methods* section of this report.

Trends

Pure premium trend factors are applied to historical loss experience to project the impact of the economic, judicial, and social changes that affect loss costs. Pure premium trends are a function of severity, frequency and exposure trends. The annual trend rates are based on NJSIG's historical experience and insurance industry data and are as follows:

TREND RATES FOR 2017-2018 RATE LEVEL ANALYSIS

Coverage	Pure Premium Trend	Severity Trend	Frequency Trend	Exposure Trend
Workers Compensation	0.0%	+4.5%	-4.5%	+3.0%
General Liability	+1.5%	+5.0%	-3.5%	0.0%
Auto Liability	+3.0%	+6.5%	-3.5%	0.0%
Auto Physical Damage	+2.0%	n/a	n/a	0.0%
Errors & Omissions	+12.5%	+6.0%	+6.0%	0.0%
Property	+0.5%	n/a	n/a	0.0%

Increased Limit Factors

Increased limit factors (ILFs) are used to project the selected losses to the current retention level.

It is assumed that NJSIG's experience is only partially meaningful as a measure of expected limited loss. We do not believe that the data available for NJSIG's exposure is sufficient in size to rely upon exclusively regarding expected losses at retention. The ILFs applied are based on a blend of insurance industry data and NJSIG's large loss experience.

Expenses

NJSIG provided estimated expenses for the 2017-2018 policy year (based on internal budgets), which we show in Summary, Exhibit 6, Sheets 1 through 2. Expenses were generally allocated to coverage based on of gross and net premium volume and management's assessment of the operational costs associated with each coverage.

Reinsurance

We have assumed the following retentions for the 2017-2018 policy year.

NJSIG LOSS RETENTIONS (\$000s)				
WC	GL	E&O	AL	Property
\$1,000	\$500	Policy limits	\$500	\$1,000

These retentions refer to losses only. ALAE is shared pro-rata with NJSIG's reinsurers once the retained limit has been pierced. Auto Physical Damage coverage is unlimited.

All coverages are written on an occurrence form, except for E&O which is written on a claims-made basis. NJSIG also issues tail liability coverage for E&O business.

Development Patterns

This report utilizes the report-to-report development factors (RTR factors) selected in our liability analysis as of June 30, 2016. The historical RTR factors and benchmark factors based on industry experience from public entity pools in other states form the basis for selecting the RTR factors used in projecting the current valuation of losses to an ultimate basis. In addition, a tail factor is selected to account for loss development beyond the observed experience. The tail factor is based on trends shown in the data and consideration of external benchmarks. For our analysis, we rely on the benchmark pattern primarily for the E&O coverage. While we show benchmarks for WC, GL and AL for comparison purposes, our selections rely on NJSIG specific experience.

Benchmark patterns are constructed internally by Willis Towers Watson, drawing upon available relevant sources of loss development data. Benchmarks are revised periodically as new information and trends emerge. While each entity's own development can be expected to vary from the benchmark based on individual circumstances, we believe the benchmark is an approximate supplement to the analysis of NJSIG data, as it represents our current judgment as to the typical emergence of loss that can be expected for that class of business.

The selected development patterns are used for both the development and B-F projection methods.

Ultimate Losses

The ultimate losses for each coverage are selected in Exhibit 2 of each respective section (and in Exhibit 6 for the WC sub funds). The ultimate loss and ALAE are selected based on the results of five projection methods: the reported and paid B-F and development methods, and the Frequency/Severity Method, where applicable. Projection methods for workers compensation are based on the adjusted reported patterns as discussed above. These methods are described in the final section of this report. We have selected central, low reasonable and high reasonable estimates for ultimate losses.

Rate Level Review

Exhibit 1 of each section and Exhibit 5 of Section WC show the calculation of "pure premiums on level." This means that historical ultimate losses are adjusted to expected 2017-2018 cost and benefit levels. We selected an expected 2017-2018 pure premium, as well as a low reasonable and high reasonable estimate, based on various averages of the historic pure premiums on level. The selected pure premiums are then converted to indicated losses and ALAE by multiplying by the estimated 2017-2018 exposures. The total indicated 2017-2018 cost is calculated by adding the estimated loss and the allocated expenses by coverage or sub fund.

We compare the total estimated costs for each coverage or sub fund to the premium derived using 2017-2018 exposures and 2016-2017 rates, which produces the indicated rate change for each coverage or sub fund. The results are shown on Summary, Exhibit 2. Sheet 1 shows the results at the central estimate. Summary, Exhibit 2, Sheets 2 and 3 show the low reasonable and high reasonable rate indications, respectively. Summary, Exhibit 1 shows the indicated premiums and rate changes under all three scenarios.

Summary, Exhibit 3, shows the indicated central estimate deviation factors from the benchmark rates. The benchmark rates for all coverages except workers compensation were provided by NJSIG. The workers compensation benchmark rates are the NJCRIB published rates effective January 1, 2016. Exhibit 3 also provides estimates of the stabilization fund amounts for each coverage and sub fund based on the central estimate rate indications.

Selected Deductible Factors

Our selected loss elimination ratios are based on indications derived from the trended reported data. First historic unlimited loss and ALAE are trended to the 2017-2018 policy year using the trend assumptions described above. This is done for each individual historic claim from accident years 7/1/2001-02 through 7/1/2013-14 for the liability coverages and 7/1/2001-02 through 7/1/2015-16 for APD and property. The severity trends for APD and property are based on Willis Towers Watson analysis of industry information.

Each individual trended claim is then reduced by the various deductible amounts. The loss elimination ratios are calculated for each accident year by summing up the trended losses and ALAE reduced by the deductible amount and dividing by the retained trended losses and ALAE. This loss elimination ratio is interpreted as the average percent of retained loss and ALAE that is not eliminated from the application of the deductible.

Retained losses are limited to \$500,000 for AL and GL, \$1 million for E&O and Property and statutory limits for workers compensation and include ALAE on a pro-rata basis.

Selected loss elimination ratios are based on various averages of the historic ratios and judgment reflecting the range of estimates. The selected loss elimination ratios are then adjusted to a rate basis by loading in a provision for general expenses which are unaffected by the deductible level.

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Reliances and Limitations

Inherent Uncertainty

Projections of loss and ALAE in connection with rate level indications are subject to potentially large errors of estimation, since the ultimate disposition of claims incurred prior to the evaluation date, whether reported or not, is subject to the outcome of events that have not yet occurred. Examples of these events include jury decisions, court interpretations, legislative changes, changes in the medical condition of claimants, public attitudes, and social/economic conditions such as inflation. Any estimate of future costs is subject to the inherent limitation on one's ability to predict the aggregate course of future events. It should therefore be expected that the actual emergence of loss and ALAE will vary, perhaps materially, from any estimate. Thus, no assurance can be given that NJSIG's or any sub fund's actual loss and ALAE will not ultimately exceed the estimates contained herein. In our judgment, we have employed techniques and assumptions that are appropriate, and the conclusions presented herein are reasonable, given the information currently available.

The inherent uncertainty associated with loss and ALAE estimates is magnified in this case due to the following circumstances.

- NJSIG's mix of business is weighted toward coverages such as workers compensation, general liability and auto liability for which the estimation of loss is more uncertain than for shorter-tailed property and casualty lines.
- NJSIG has relatively high per occurrence retentions, which increase the uncertainty associated with our estimates. This is particularly significant with respect to the E&O coverage, which is a high severity/low frequency exposure.
- The geographic concentration of NJSIG could cause adverse results due to legislative or judicial changes or catastrophic events (e.g., hurricanes).
- Recent changes in loss emergence, case reserving methodology (especially for WC and E&O), claims staffing and economic conditions may produce different patterns of loss development than are anticipated by our analysis.
- NJSIG has a relatively small volume of losses for some of the WC sub funds. Loss projections based on small volumes of data tend to be volatile.
- The year to year variation in the impact of individual risk rating adds additional uncertainty to the rate indications.

Furthermore, there is no guarantee that the rate level indications will prove to be adequate or not excessive.

Range of Estimates

The range of estimates presented herein is intended to reflect the reasonably expected variation in loss and LAE based on information currently available. It is possible that actual results will fall outside this range.

Data Reliance

Throughout this analysis, we have relied on historical data and other quantitative and qualitative information supplied by NJSIG. We have not independently audited or verified this information; however, we have reviewed it for reasonableness and internal consistency. We have assumed that the information is complete and accurate, and that we have been provided with all information relevant to the analysis of NJSIG's and each sub fund's ultimate losses and ALAE. The accuracy of our results is dependent upon the accuracy and completeness of the underlying data; therefore, any material discrepancies discovered in this data should be reported to us and this report amended accordingly, if warranted.

We note that there was one area where data was inconsistent or incomplete. E&O reported and paid loss histories were provided to us on an accident year basis, while the coverage is provided on a claims-made basis. Estimates of ultimate losses on a report year basis may differ from the results by accident year.

Complete and consistent data is a critical component of actuarial analyses; incomplete and/or inconsistent data increases the uncertainty associated with our estimates.

Extraordinary Future Emergence

We have not anticipated any extraordinary changes to the legal, social, or economic environment that might affect the cost, frequency, or future reporting of claims. In addition, our estimates make no provision for potential future claims arising from loss causes not contained in the historical data (e.g., new types of mass torts or latent injuries, terrorist acts, etc.) except insofar as claims of these types are included but not identified in the reported losses and are implicitly analyzed.

Excess Insurance/Reinsurance Collectibility

Our estimates are presented net of the retentions as described in the *Analysis* section. We have assumed that all of NJSIG's excess insurance/reinsurance protection will be valid and collectible. Contingent liability may exist for any excess insurance/reinsurance recoveries that may prove to be uncollectible. Should such liabilities materialize, they would be in addition to the net prospective cost estimates contained herein.

Self-Insurance Risk

When reviewing our findings, it is important to note certain implications of a group self-insurance plan. The entire retained risk remains with the group members, which likely exposes these entities to greater potential fluctuations in financial experience than does a first-dollar insurance program. The members of NJSIG should have sufficient financial capacity to reserve for and withstand those fluctuations. Actual losses in excess of projected losses will have to be paid by NJSIG members. It is not possible to estimate such fluctuations completely accurately; however, the effects of such fluctuations can be reduced by the funding of a provision for contingencies (a margin for the risk of adverse deviation from the expected loss levels).

An important factor bearing on a group self-insurer's financial capacity is the existence of an excess insurance/reinsurance program. Excess insurance/reinsurance is generally considered an integral part of programs with the potential for catastrophic losses; workers compensation and liability losses are characterized by this potential.

Nothing in this report should be construed as recommending that NJSIG members should or should not self-insure these coverages. Many factors other than the indicated rate levels should be considered in that decision.

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Data and Information

NJSIG provided the following data and information for use in this analysis:

- For each coverage, recoveries (salvage, subrogation and excess insurance) as of September 30, 2016
- Gross and net earned premium information for each calendar year by coverage
- Exposure, experience modification factor and coverage data for each accident year by coverage and member
- Individual risk premium adjustments by member and coverage as of for the 2016-2017 coverage year
- Claims detail for each coverage as of September 30, 2016
- A description of NJSIG's reinsurance agreements
- 2017-2018 expense budget, including WC sub fund administration fees
- Policy year 2016-2017 sub fund definitions
- Benchmark rates by coverage
- 2016-2017 NJSIG rates by coverage
- Distribution of APD exposures by vehicle type for 2015-2016
- Estimated WC reinsurance costs for 2016-2017
- Estimated increase in 2016-2017 property cost per square foot

Description of Projection Methods

Reported Development Method

The reported development method is based upon the assumption that the relative change in a given year's reported loss estimates from one evaluation point to the next is similar to the relative change in prior years' reported loss estimates at similar evaluation points. In utilizing this method, actual annual historical reported loss data is evaluated. Successive years can be arranged to form a triangle of data.

Report-to-report (RTR) development factors are calculated to measure the change in cumulative reported costs from one evaluation point to the next. These historical RTR factors and comparable benchmark factors form the basis for selecting the RTR factors used in projecting the current valuation of losses to an ultimate basis. In addition, a tail factor is selected to account for loss development beyond the observed experience. The tail factor is based on trends shown in the data and consideration of external benchmarks.

This method's implicit assumption is that the relative adequacy of case reserves has been consistent over time, and that there have been no material changes in the rate at which claims have been reported.

Paid Development Method

The paid development method is similar to the reported development method; however, case reserves are excluded from the analysis. While this method has the disadvantage of not recognizing the information provided by current case reserves, it has the advantage of avoiding potential distortions in the data due to changes in case reserving methodology.

This method's implicit assumption is that the rate of payment of claims has been relatively consistent over time.

Adjusted Reported Method

The adjusted reported development method is analogous to the reported development method except that the reported losses used in the calculation of development factors are first adjusted to a common case reserve adequacy basis. As noted above, the reported loss development technique is dependent on consistency in reserving philosophies and procedures to produce reliable results. The adjusted reported development method modifies the raw data to restate historical case reserves to the level that the current case reserves would imply, after the consideration of trend.

This technique is also known as the Berquist-Sherman method. It is designed to reduce distortions that may exist due to changes in the adequacy of case reserves over the experience period.

Reported Bornhuetter-Ferguson (B-F) Method

The reported Bornhuetter-Ferguson (B-F) method is essentially a blend of two other methods. The first method is the loss development method whereby actual reported losses are multiplied by an expected loss development factor. For slow reporting coverages, the loss development method can lead to erratic and unreliable projections because a relatively small swing in early reportings can result in a large swing in ultimate projections. The second method is the expected loss method whereby the IBNR estimate equals the difference between a predetermined estimate of expected losses and actual reported losses. This has the advantage of stability, but it does not respond to actual results as they emerge.

The reported B-F method combines these two methods by setting ultimate losses equal to actual reported losses plus expected unreported losses. As an experience year matures and expected unreported losses become smaller, the initial expected loss assumption becomes gradually less important.

Two parameters are needed to apply the B-F method: the initial expected losses and the expected reporting pattern. The initial expected losses are selected as described in the *Analysis* section, while the expected reporting pattern is based on the reported loss development analysis described above.

This method is often used for long-tail lines and in situations where the reported loss experience is relatively immature or lacks sufficient credibility for the application of other methods.

Paid Bornhuetter-Ferguson Method

The paid B-F method is analogous to the reported B-F method using paid losses and development patterns in place of reported losses and patterns.

Frequency/Severity Method

The frequency/severity method calculates ultimate losses by separately projecting ultimate claim frequency (claims per exposure) and ultimate claim severity (cost per claim) for each experience period. Typically, loss development methods are used to project ultimate frequency and severity based on historical data. Ultimate losses are calculated as the product of the two items. This method is intended to avoid distortions that may exist with the other methods for the most recent years as the result of changes in case reserve levels, settlement rates, etc. In addition, it may provide insight into the drivers of the loss experience.

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